COOK ISLANDS

ITIC-IOC Hawaii, 7–18 August 2023 Tsunami Early Warning Systems

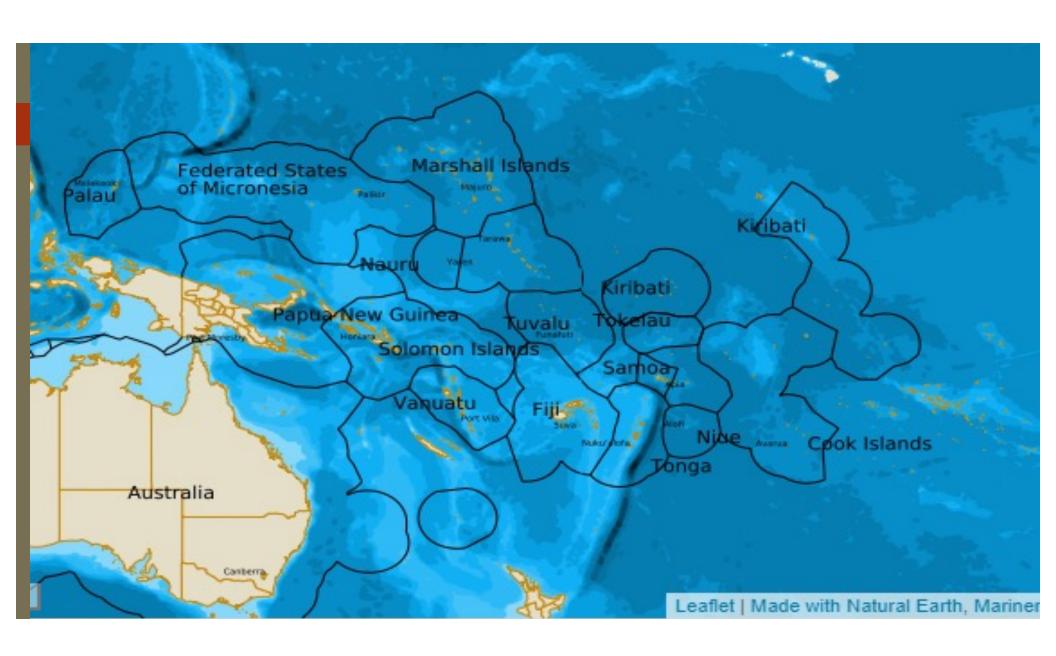


Tauepa Tutakiao-Tupa: Emergency Management Cl

Nathan Tisam: Cook Islands Met Service











- First observation done in Oct 1899 on Rarotonga
- Most stations in the Pa Enua commence reporting around WWII
- 1maned Stations(Rarotonga), 10 AWS station on outer islands
- ► Met Service NZ ran from 1967 till 1992
- Became a WMO Member in 1996





MoT Umbrella

Taka o te Rangi



Aviation

Aviation is an essential lifeline that connects our people to the world and the world to our little nation. It overcomes oceans and borders therefore a transport mode that creates economic growth and also contributes to sustainable development. It provides freedom to travel, access to markets and facilitates the development and exchange of knowledge.

Taka o te Moana



Marine

Shipping is the backbone of world trade and international and domestic shipping plays an important role in our lives and our nation's economy. As international shipping services increases so does the volume delivered. With improved shipping service to the Pa Enua, it provides greater access by our people, to basic materials, goods and products thus improving the quality of life for all Cook Islanders.

Taka o te Mareva



Meteorological

Meteorological Service is focused on ensuring the safety of lives and promote human well-being. Timely alerts, predictions and other weather and climate information allow people to be more prepared and less vulnerable to extreme weather events. We enable decision makers to minimise risks and exploit opportunities in agriculture, public health, water resources, energy production, aviation, shipping and other sectors.

Taka Taokotaianga



Corporate

The Corporate Services function of the Ministry is committed to complying with the MFEM Act 1994-95 and Financial Policy and Procedures Manual and provides administrative services and manages the effective implementation of the Sale of Liquor Act and the Motor Vehicle Dealers Act. This function will also be responsible for the development and performance of its work-force.





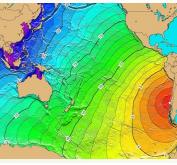
Responsibility

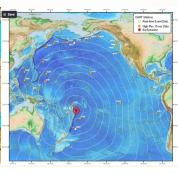




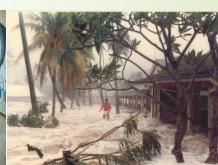
The Cook Islands is one of the countries within the pacific ring of fire vulnerable to tsunamis in the Southwest Pacific. One of the most important responsibilities of the Cook Islands Meteorological Service, CIMS, is to ensure the safety of its people from the natural hazards that threaten their shores. As the authorized agency by the Cook Islands Government to provide early warnings for tsunamis, and as per requirements of the National Tsunami Response Plan for the Cook Islands.











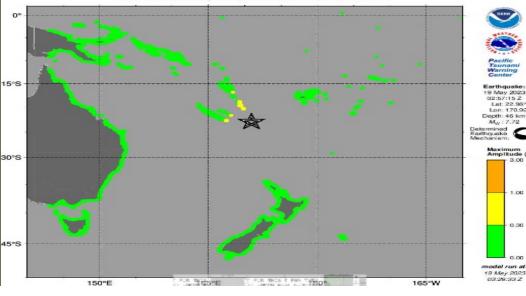


Communications

- **EMWIN**
- Telephone
- **Email**

PTWC Coastal Tsunami Amplitude Forecast

Actual amplitudes at the coast may vary from forecast amplitudes due to uncertainties in the forecast and local teatures. In porticular, maximum traunami amplitudes on avoits and at locations with fininging or basime reets will takely be much smaller than the Demonstration of the teature of the UNESCOYCC Pacific Teature. Warming and Wingstein dystem and is meant for national authorities in each country of that system. Not one is untraversely the country of that system. Not one is untraversely the country of that system. Not one is untraversely the country of that system. Not one is untraversely the country of that system. Not one is untraversely the country of that system. Not one is untraversely the country of that system. Not one is untraversely the country of that system. Not one is untraversely the country of the co



*** NOTICE *** NOTICE *** NOTICE *** NOTICE ***

THIS MESSAGE IS ISSUED FOR INFORMATION ONLY IN SUPPORT OF THE UNESCO/IOC PACIFIC TSUNAMI WARNING AND MITIGATION SYSTEM AND IS MEANT FOR NATIONAL AUTHORITIES IN EACH COUNTRY OF THAT SYSTEM.

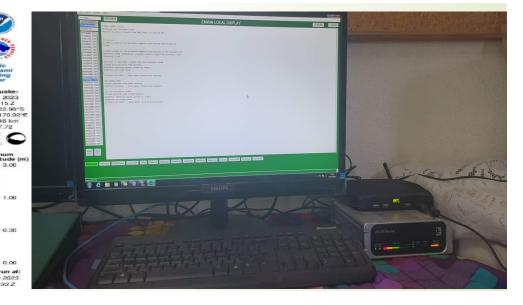
NATIONAL AUTHORITIES WILL DETERMINE THE APPROPRIATE LEVEL OF ALERT FOR EACH COUNTRY AND MAY ISSUE ADDITIONAL OR MORE REFINED INFORMATION.

**** NOTICE **** NOTICE **** NOTICE **** NOTICE ****

THE TSUNAMI FORECAST IS UNCHANGED IN THIS MESSAGE.

PRELIMINARY EARTHQUAKE PARAMETERS

- * MAGNITUDE 7.7
- * ORIGIN TIME 0257 UTC MAY 19 2023
- * COORDINATES 23.2 SOUTH 170.7 EAST
- 10 KM / 6 MILES
- * LOCATION SOUTHEAST OF LOYALTY ISLANDS



Distant/Local threats Local source Tonga trench 3hr ETA Distant source over 6hrs High-Res 15-sec Data Eq Epicenter

Tsunami Bulletins

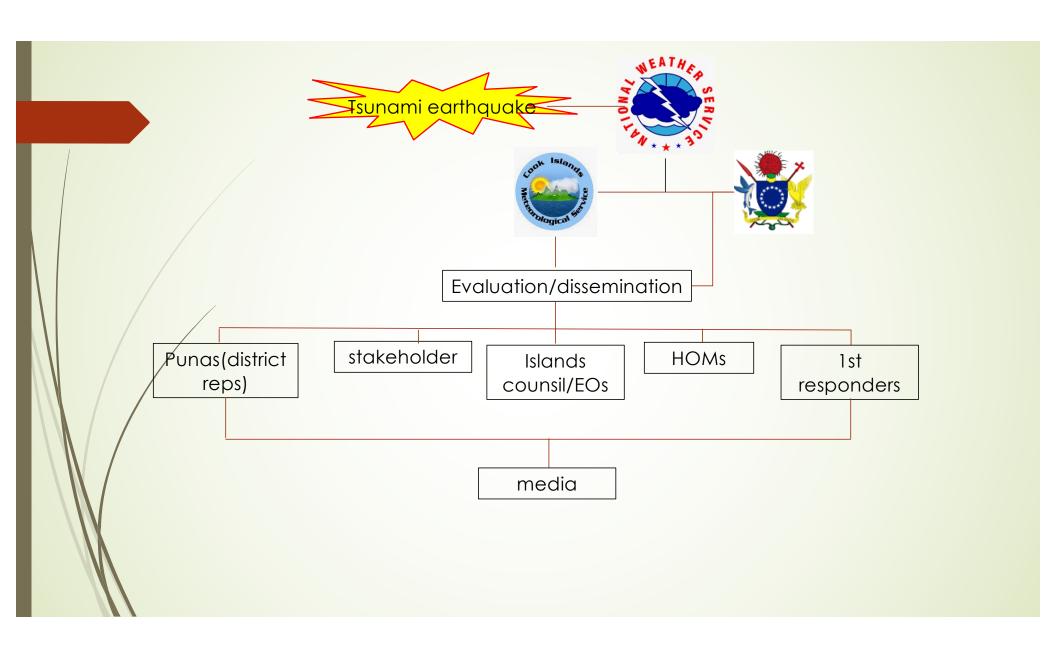
PTWC BULLETINS

- PTWC notifies the CIMS, EMCI and CIAA of the issuance of various Tsunami Bulletins and subsequent bulletin cancellations. The agreed means of communicating these bulletins are via AFTN, Email, EMWIN (for text products only), and Internet (PTWC Website access). The types of bulletins issued are as follows:-

Islan

Ologica

- 1. PTWC Tsunami Information Statement
- 2. PTWC Tsunami Threat Message
- 3. PTWC Tsunami Threat Message with Regional Maps & Products
- 4. PTWC Monthly Scheduled Communication Test



TSUNAMI WARNING AND ADVISORY TEMPLATES FOR THE COOK ISLANDS

01 CIMS TSUNAMI INFORMATION BULLETIN (issued for Earthquake/Tsunami that poses No Threat

Tsunami Information Bulletin for the Cook Islands issued by CITWC at (Local Date &Time)

* * * *This is for information only and DOES NOT REQUIRE ANY ACTION* * * *

An earthquake has occurred in (country and region) at (CI local time).

This event does not pose any significant tsunami threat to the Cook Islands

There will be no further bulletins issued on this system unless the situation changes.

04 CIMS TSUNAMI WARNING(used for Earthquake > M7.8 that poses Tsunami Threat within 6 hours. This Includes sudden Earthquake in the Tonga Trench that could reach Cl in 1.5 to 2.0 hours)

Tsunami Warning Bulletin Number 1 for the Cook Islands issued by CITWC at (Local Date&Time)

* * * *This is a Tsunami Warning and requires immediate action* * * *

A strong Earthquake has occurred in (location, region) with the following parameters

Eg PRELIMINARY EARTHQUAKE PARAMETERS

* MAGNITUDE 8.1

* ORIGIN TIME 1844 UTC NOV 24 2016 * COORDINATES 11.9 NORTH 88.9 WEST * DEPTH 33 KM / 20 MILES

* LOCATION OFF THE COAST OF CENTRAL AMERICA

A tsunami has been generated and first waves exceeding <u>one meter</u> are expected to arrive into Cook Island waters around (insert local time from Tsunami Arrival Time(s) in PTWC bulletin)

OR

It is not yet confirmed if a tsunami has been generated but based on the strength of this event, it is very likely that significant tsunami waves possibly exceeding one meter in height could arrive into Cook Island waters within the next one and a half to two hours

<u>02 CIMS TSUNAMI ADVISORY (to be issued for Earthquake with potential Tsunami threat and more than 6 hours arrival time into CI Waters.</u>

Tsunami Advisory Bulletin Number1 for the Cook Islands issued by CITWC at (CI Local Date &Time)

An earthquake has occurred in (location, region) with the following parameters

Eg.PRELIMINARY EARTHQUAKE PARAMETERS

* MAGNITUDE 7.0

* ORIGIN TIME 1844 UTC NOV 24 2016 * COORDINATES 11.9 NORTH 88.9 WEST * DEPTH 33 KM / 20 MILES

* LOCATION OFF THE COAST OF CENTRAL AMERICA

There is no immediate tsunami threat to the Cook Islands.

The system is being monitored and people are advised to be on standby and ready to move to higher ground or inland incase a tsunami warning follows.

O3 CIMS ADVISORY CANCELLATION (Only used if no follow warning is issued)

Tsunami Advisory Cancellation Message for the Cook Islands issued by CITWC at (CI Local Date & Time)

The TSUNAMI ADVISORY for the event off the coast of Central America is now CANCELLED.

This system no longer poses any threat to the Cook Islands.

This will be the final message issued on this event unless the situation changes.

05 CIMS WARNING CANCELLATION MESSAGE (used when threat has passed or threat no longer exists)

Tsunami WarningCancellation Message for the Cook Islands issued by CITWC at (Local Date&Time)

The TSUNAMI WARNING FOR THE COOK ISLANDS IS NOWCANCELLED.

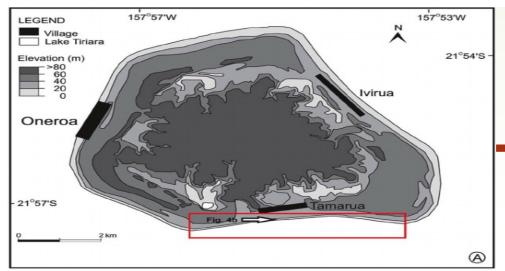
The Tsunami threat from the (Name of Source .e.gCentral America) event has now LARGELY PASSED/NO LONGER EXISTS

HOWEVER, SOME COASTS MAY STILL EXPERIENCE STRONG CURRENTS AND SMALL SEA LEVEL CHANGES FOR SEVERAL HOURS.

People should therefore exercise precaution when visiting local coastal waters of the Cook Islands.

This is the final message issued on this system unless the situation changes.







Mangaia, Cook Islands. (a) Plan view showing the ABLS on the south coast of the island (red box). (b) Photograph of 2010 tsunami- inundated area looking east (see arrow in (a)) with red circle indicating a person for scale (after Goff, 2011) (colour figure available online).

Marine Lanslide

A 2010 event on Mangaia, Cook Islands, is indicative of the importance of ABLS as well as the need for a better understanding of atoll-related tsunami hazards. The south coast of Mangaia has a cliffed and arcuate shape (Figure 4) that previous researchers identified as a site of probable large submarine slope failures (Summerhayes, 1967; Wood and Hay, 1970). The tsunamigenic implications of this instability, however, were only recently established. On 13 April 2010, a local tsunami with a maximum inun-dation of 100 m inland and a runup of 12 m a.s.l. struck the uninhabited south coast (Goff, 2011). This event was most likely caused by a small submarine slope failure associated with the geomorphologically distinct ABLS (Figure 4a). The tsunami went unreported and unrecognised at the time, but subsequent research revealed that it was only the most recent of an unknown number of previous inundations, with personal accounts from fishermen recalling at least two similar events over the past 20 years (Goff, 2011). Further work has also identified a series of similar events on the adjacent islands of Mauke and Atiu (J Goff, unpublished data, 2011), none of which is as yet documented in any historical tsunami database.





WHAT IS COMMUNITY BASED EMERGENCY MANAGEMENT

Community based emergency management is a collaborative planning and engagement approach, designed to support communities and organizations in developing a safer, more resilient and sustainable future.

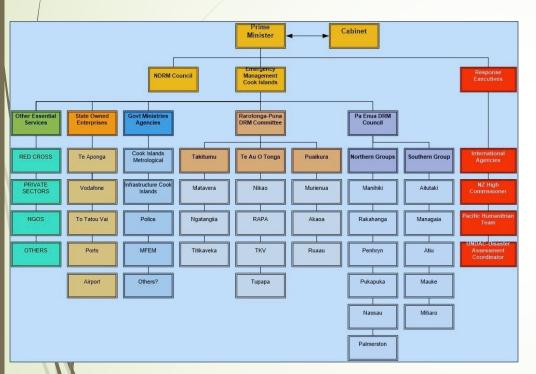
Community based emergency management supports communities and organisations to work together and plan for emergencies by understanding:

- •The people who live, work in and visit the community
- The assets, values and support systems of these people, including what they see as important
- Local priorifies including the likely emergency scenarios that may affect the community
- What can be done, including what is already in place, what is considered acceptable and what can be improved
- The goals and actions to be completed by organizations, communities and organisations together, and by community members themselves, and
- Different ways of learning and working together before, during and after times of need.

"WHAT IS COMMUNITY BASED EMERGENCY MANAGEMENT"







EMERGENCY MANAGEMENT COOK ISLANDS

Emergency Management Cook Islands (EMCI) is a division of the

Prime Minister's Office responsible for disaster management in the Cook Islands. The division is headed by Director Mr John Strickland

Currently Emergency Management in the Cook Islands is response focused and related to natural disasters like cyclones.

The new NDRM policy and proposed DRM Act 2023 will be focused on community based emergency management



NATIONAL DISASTER RISK MANAGEMENT PLAN 2023

Policy Vision:

The NDRM Policy vision is to create a 'Safe, Resilient and Sustainable Cook Islands'

Policy Goal:

The policy goal is to strengthen its disaster risk management institutional arrangement to respond efficiently to national disasters by engaging, enabling, and empowering all sectors to address all hazards across all levels of disaster risk management from prevention, mitigation and preparedness to response, recovery and





POLICY PRIORITY AREA 3 MULTI HAZARD APPROACH

A Multi-Hazard Approach identifies and prioritizes a number of hazards

that could occur in the Cook Islands and identifies the lead government agency responsible for the hazard both in its risk reduction and disaster management.

The list of hazards are detailed as meteorological and hydrological hazards, biological hazards, geohazards, environmental hazards and technical Hazards.

Atable has been prepared on the next slide which identifies the hazard, level of risk and lead agency





Policy Priority Area 3 Multi Hazard Approach

HAZARD TYPE	RISK LEVEL	LEADING AGENCY	SUPPORT AGENCY/S
CYCLONE	High	EWCI	
EPIDEMICS/PANDEMICS	High	Te Marae Ora (TMO)	Each leading Agency is required under the Policy to
DROUGHT	High	To Tatou Vai (TTV)	develop a Disaster Management Plan for the
TSUNAMI	High	EMCI	responsible hazard
FLOODING	High	ICI	The DRM Plan will identify supportive agencies that can
FOOD SECURITY	High	Ministry of Agriculture	assist the leading agency during response or recovery to an emergency or a disaster
INVASIVE SPECIES	High	Ministry of Agriculture	to all ellielgelicy of a disaster
PESTS/FRUIT FLY	High	Ministry of Agriculture	
CLIMATE CHANGE	High	Climate Change	
SEA SURGE	Medium	EMCI	
HAZARDOUS MATERIALS	Medium	Internal Affairs	
MARINE RESOURCES DISASTER	Medium	Ministry of Marine Resources	The State of the S
EROSION	Medium	National Environment Services	* Comment



Policy Priority Area 4 All Agency Approach

ORGANIZATION	MANDATE	RESPONSIBILITY
ARONGA MANA	House of Arikis Act 1966	To advise the government on traditional matters, customs, and matters relative to the welfare of the people of the Cook Islands.
AIRPORT AUTHORITY	Airport Authority Act 1985 Civil Aviation Act 1990	Responsible for any airport-related emergency or disaster.
COOK ISLANDS METEOROLOGICAL SERVICES	Meteorological Services Act 1995-96	Disseminate Early Warning and maintains automated weather systems across the Pa Enua.
COOK ISLANDS INVESTMENT CORPORATION	Cook Islands Investment Corporation 1998	Responsible for all government properties, including safety shelters
COOK ISLANDS CIVIL SOCIETY ORGANIZATION INC (CICSO)	Cook Islands Civil Society Organization 2012	Bring together existing civil societies to liaise with government, international institutions and funding agencies, including conducting training and planning for its members.
EMERGENCY MANAGEMENT COOK ISLANDS	S DRM Act 2007	Coordinates National emergencies and Disasters and ensures all agencies have DRM plans to respond to all hazards
INFRASTRUCTURE COOK ISLANDS	Building Control Act 1991 Building Controls and Standards Act 2019	Ensure all infrastructure like roads, bridges and infrastructure development include future climate- proofing, resilience, and better design principles.
MINISTRY OF AGRICULTURE	Agriculture Act 2021	Address food security and livelihood needs of communities before, during and after disasters. Conducted rapid food security assessment during a disaster to provide an early recovery strategy.
MINISTRY OF EDUCATION	Education Act 2012	Develop and implement DRM awareness and curriculum in schools, from primary to college and ensure the safety of its students.
MINISTRY OF FINANCE AND ECONOMIC MANAGEMENT	MFEM Act 1995-1996	Provide the financial instruments and strategies for disaster risk management at all levels, from prevention, mitigation, and preparedness to response, recovery and reconstruction.
MINISTRY OF FOREIGN AFFAIRS AND IMMIGRATION	Cook Islands Immigration Act 2021	Contact foreign government and international agencies when the government requests assistance in a national emergency or disaster.
MINISTRY OF INTERNAL AFFAIRS	Welfare Amendment Act 2014	Responsible for vulnerability groups, which include gender, elderly, disability and children.
MINISTRY OF MARINERESOURCES	Marine Resources Act 2005	Protect the marine resources in the Cook Islands and ensure the sustainable development of living and non-living marine resources.



POLICY PRIORITY

AREA 7

SCIENCE,

TECHNOLOGY &

TRADITIONAL

KNOWLEDGE

Video clip of traditional knowledge documentary



POLICY PRIORITY AREA 6 ENGAGEMENT, ENABLEMENT, EMPOWERMENT



Multi-hazard system

Multi-hazard System: There is currently a project (Green Climate Fund??) to design a multi-hazard system with agreed alert levels and colour coding for the public. The importance of consistent messaging for different hazards was discussed. The project comes with funding for comms and is aiming to target agriculture, tourism, health and possibly two other sectors yet to be decided upon.





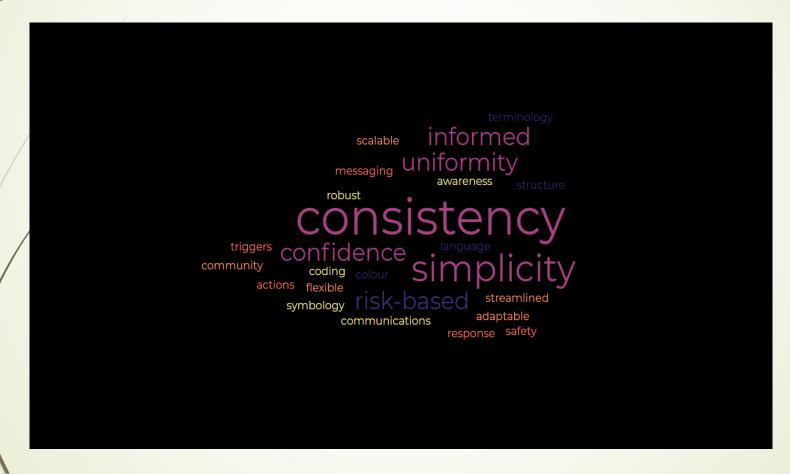
Current warning systems

Tropice	al Cyclone	Wind	Flooding	Coastal Inundation	Drough	nt Pa Enua	Drought	Rarotonga /	Tsı	unami		
Alert	gale- force within 24– 48 hours	Meteorological warning (strong wind, gale wind,	Meteorologica I warning (heavy rainfall)	Marine/ Meteorologica I warning (heavy	Normal		Level 0 Normal		Info.	Monitor		
Warnin 9	gale- force or stronger within 24 hours	hurricane wind) Unstructured No Actions	Unstructured No Actions	damaging swell, coastal flooding) Unstructured	Water Watch	Awareness	Level 1 Water Advisory	Awareness	Watch	Be prepared		
		THO ACHORS		No Actions	Water Warning	Reduce consumptio n Prepare desal	Level 2 Water Warning	Actions and restrictions	Advisor y	Evacuate beaches/ harbours		
							Severe Drought	Action desal	Level 3 Phase 1 Emergenc Y	Actions, restrictions, bans, alt. sources	Warnin g	Evacuate coastal zone
					Emergen cy	Alternative sources and treatment	Level 3 Phase 2 Disaster	Actions, restrictions, bans, external sources				

What should our ideal framework achieve?

- Having a clearly informed community
- Streamlined workflow for EMCI and CIMS
- Relevance to Pa Enua as well as Rarotonga
- Be scalable, adaptable, flexible
 - We know that things will change
 - Exast to add in new hazards, new inputs
- Easily translated into different mediums communicated in multiple platforms
- Confidence in the system
 - By people who issue the warnings
 - By the people who receive the warnings
 - Understandable- different languages, simplicity of language
 - Gives directions for action, achieves responses
- Achieves timely responses

Keywords



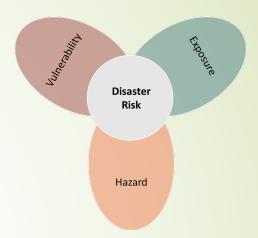
What are the key components?

- Clearly established levels:
 - Risk-based structure
 - Colour coded levels
- Defined key 'ingredients' of good messaging that feed into a message template
- Clear messaging plan:
 - Links to SOPs for comms.
 - Fixed action statements for different levels/triggers
- Incorporates time-based movements associated with different hazards
- Clearly defined triggers our teams know where we are in a process
- Message contains all required messaging
- Clear symbology
- Involves consultation and improvements feedback system
- Systematic communication procedures

				Impact/Co	nsequence		
			1 (Minor)	1 2 inor) (Moderate)		4 (Maximum)	
			 Unsafe conditions Minor disruptions Minimal asset damaged No economic loss	 Very unsafe conditions Major disruptions Some damage to assets Minor economic losses 	Damage to assetsPeople injuredEconomic losses	Damage to critical infrastructure Damage to many assets/houses People \die Major economic losses	
	Likeli	hood		Risk R	Rating		
	Almost Certain	>75%	Medium	Moderate	High	Extreme High	
	Likely	30-75%	Low	Medium	Moderate	High	
	Possible	10-30%	Very Low	Low	Medium	Moderate	
	Unlikely	<10%	Extremely Low	Very Low	Low	Medium	



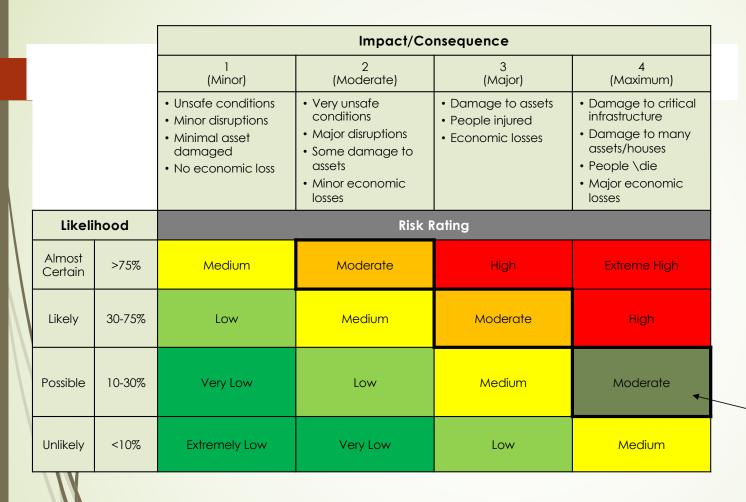
			Impact/Consequence						
			1 (Minor)	2 (Moderate)	3 (Major)	4 (Maximum)			
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	Unlikely	<10%	Extremely Low	Very Low	Low	Medium			
L	TW								



Business as

			Impact/Consequence						
			1 (Minor)	2 (Moderate)	3 (Major)	4 (Maximum)			
			 Unsafe conditions Minor disruptions Minimal asset damaged No economic loss	 Very unsafe conditions Major disruptions Some damage to assets Minor economic losses 	Damage to assets People injured Economic losses	Damage to critical infrastructure Damage to many assets/houses People \die Major economic losses			
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	Possible	10-30%	Very Low	Low	Medium	Moderate			
	Unlikely	<10%	Extremely Low	Very Low	Low	Medium			
						Be aware			

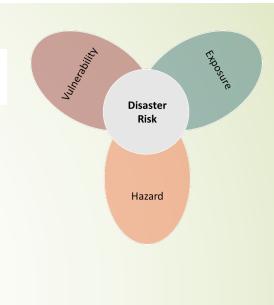






Be prepared

				Impact/Co	nsequence		
			1 (Minor)	2 (Moderate)	3 (Major)	4 (Maximum)	
			Unsafe conditionsMinor disruptionsMinimal asset damagedNo economic loss	or disruptions conditions of mal asset of maged conditions conditions of male asset of mage to conditions of male asset of mage to conditions of male asset		Damage to critical infrastructure Damage to many assets/houses People \die Major economic losses	
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	Possible	10-30%	Very Low	Low	Medium	Moderate	
	Unlikely	<10%	Extremely Low	Very Low	Low	Medium	

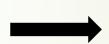


Act now

		Impact/Consequence						
		1 (Minor)	2 (Moderate)	3 (Major)	4 (Maximum)			
		 Unsafe conditions Minor disruptions Minimal asset damaged No economic loss	Minor disruptions Minimal asset damaged conditions Major disruptions Some damage to		Damage to critical infrastructure Damage to many assets/houses People \die Major economic losses			
Likelihood		Risk Rating						
Almost Certain	>75%	Medium	Moderate	High	Extreme Risk			
Likely	30-75%	Low	Medium	Moderate	High			
Possible	10-30%	Very Low	Low	Medium	Moderate			
Unlikely	<10%	Extremely Low	Very Low	Low	Medium			

Multi Hazard Warning					
Info.	Monitor	Low Risk			
Watch	Be aware	Medium Risk			
Warning	Be prepared	Moderat e Risk			
Emergen cy	Act now	High Risk			

Tropic	al Cyclone	Wind	Flooding	Coastal Inundation	Drough	nt Pa Enua	Drought	Rarotonga	Ts	unami			
Alert	gale-force within 24– 48 hours	Meteorological warning (strong wind, gale wind,	Meteorological warning (heavy rainfall)	Marine/ Meteorological warning (heavy	Normal		Level 0 Normal		Info.	Monitor			
Warning	gale-force or stronger within 24 hours	hurricane wind) Unstructured No Actions	Unstructured No Actions	Unstructured coas		Unstructured coastal flooding)	damaging swell, coastal flooding)	Water Watch	Awareness	Level 1 Water Advisory	Awareness	Watch	Be prepared
		No Actions		No Actions	Water Warning	Reduce consumption Prepare desal	Level 2 Water Warning	Actions and restrictions	Advisory	Evacuate beaches/ harbours			
								Severe Drought	Action desal	Level 3 Phase 1 Emergency	Actions, restrictions, bans, alt. sources	Warning	Evacuate coastal zone
					Emergency	Alternative sources and treatment	Level 3 Phase 2 Disaster	Actions, restrictions, bans, external sources					



Multi Hazard Warning						
Info.	Monitor					
Watch	Be aware					
Warning	Be prepared					
Emergen cy	Act now					

Frame work purpose

Establishing Triggers and Action Statements for Priority Hazards

 Warning System Framework has defined triggers and response actions for priority hazards

Operational Observing and Monitoring for Triggers

 Operational process and confidence for detecting hazardous conditions across all highpriority hazards

Guidance for Warning Messages

 Guidance and clear understanding for the composition and communication of warning messages



- Competency
- Communication
- Funding
- Awareness

