



Intergovernmental Oceanographic Commission





RESPONSE [RESP]
Indicators –
How to achieve, challenges
and solutions

David Coetzee
NZ NEMA 2002-2023 (Retired)



Tsunami Ready Indicators













I ASSESSMENT (ASSESS)

- 1 ASSESS-1. Tsunami hazard zones are mapped and designated
- ASSESS-2. The number of people at risk in the tsunami hazard zone is estimated
- ASSESS-3. Economic, infrastructural, political, and social resources are identified

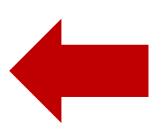
II PREPAREDNESS (PREP)

- PREP-1. Easily understood tsunami evacuation maps are approved
- 5 PREP-2. Tsunami information is publicly displayed
- PREP-3. Outreach and public awareness and education resources are available and distributed
- 7 PREP-4. Outreach or educational activities <u>are held at least</u> three times a year
- PREP-5: A community tsunami exercise is conducted at least every two years

III RESPONSE (RESP)

- RESP-1. A community tsunami emergency response plan (ERP) is approved
- RESP-2. The capacity to manage emergency response operations during a tsunami is in place
- RESP-3. Redundant and reliable means to timely receive 24-hour official tsunami alerts are in place
- RESP-4. Redundant and reliable means to timely disseminate 24-hour official tsunami alerts to the public are in place







Response Indicators –



unesco

Intergovernmental Oceanographic Commission





[RESP 1]
Emergency Response Plan
(National, Local, Community)





RESP-1:

A tsunami emergency response plan (TERP) is approved

Introduction



The main purpose of the TERP is to prepare for response in order to saving and protecting the general public

The TERP covers arrangements for warnings and evacuations and public awareness of these arrangements

Arrangements for disaster response (after tsunami impact) are another important part of TERP, but not explicitly addressed in the Tsunami Ready Programme.

The TERP is a **details** what must be done by whom during tsunami emergency, how people and property are protected and how resources are used

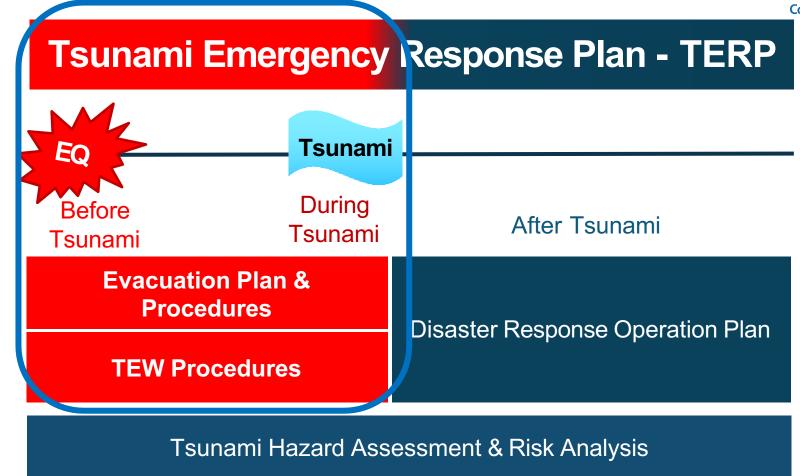
A TERP is supported by agency-specific **SOPs** that will be activated on receipt of a tsunami warning or during a local source earthquake that may generate a tsunami

Scope and Focus

Unesco
Intergovernmental
Oceanographic
Commission

Tsunami Ready
Focus is before
and during
tsunami event, but
all phases important

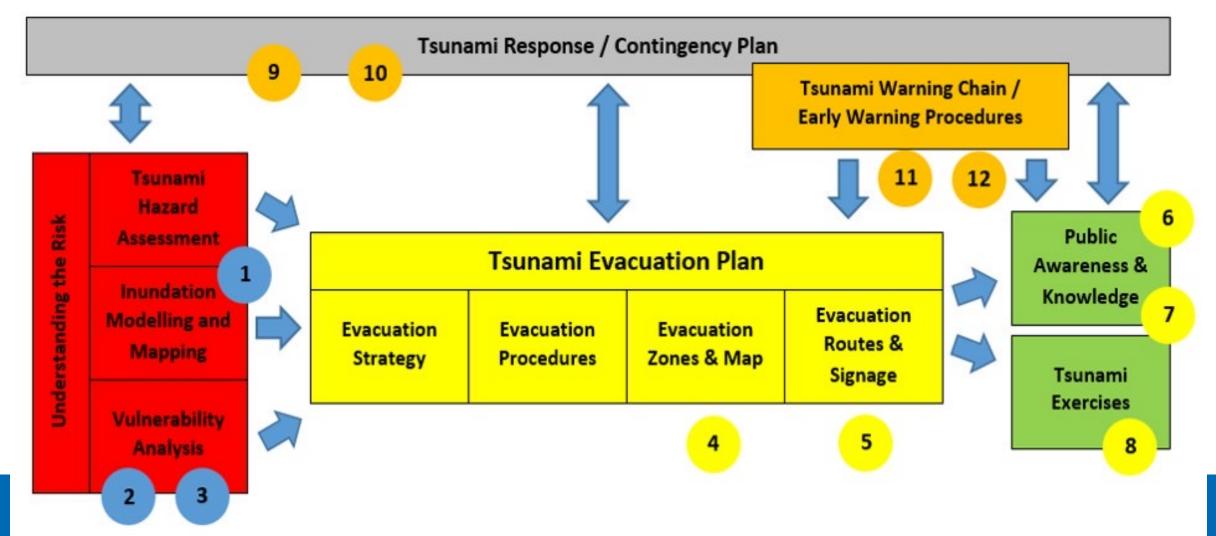
Identify steps or measures, assign responsibilities, chain of authority and organization, and identification of resources



Scope and Focus



Tsunami Emergency Response Plans and relationships with Indicators Commission



Tsunami Emergency Response Planning Steps



1.
Acquire
Required
Information

Develop Response Plan Develop SOPs

3.

Develop Awareness

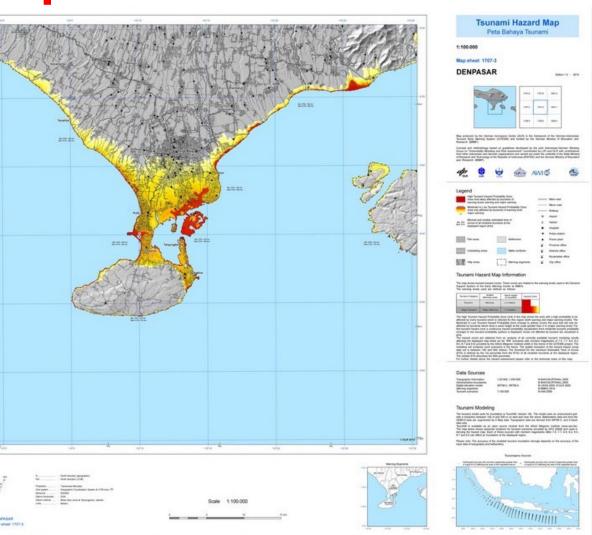
There are 4 basic sequential steps to develop a TERP:

- ► Steps 1 and 2 concerned with developing TERP based on information that is specific to community's circumstances as well as national references
- ► Step 3 relates to development of Standard Operating Procedures (SOPs) for specific activities by agencies within TERP
- ► Step 4 is vital to ensure that all stakeholders are aware of TERP and understand what actions to take in the event TERP is

Step 1 - Acquire required information

1. Hazard and Risk Information

- Source areas and mechanism of tsunamis which might affect the area
- Affected areas
- Good understanding of time line



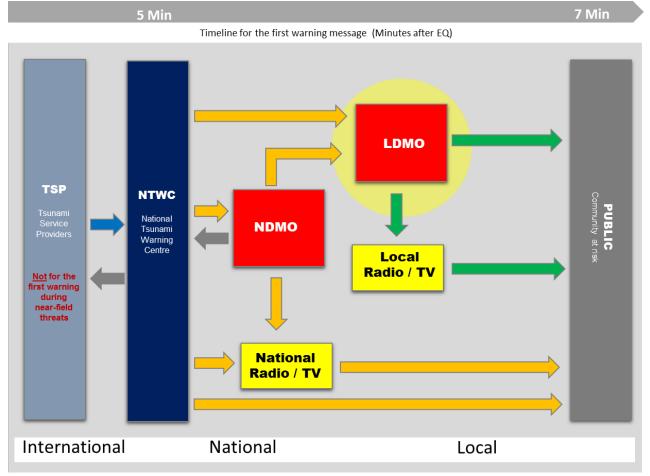


Commission

Step 1 - Acquire required information



2. End-to-end tsunami warning process including clarification on roles & responsibilities



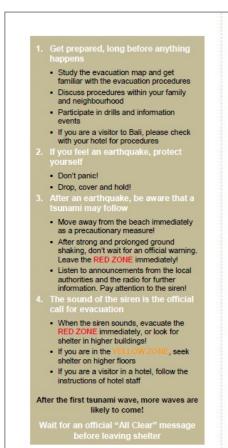
Step 1 - Acquire required information

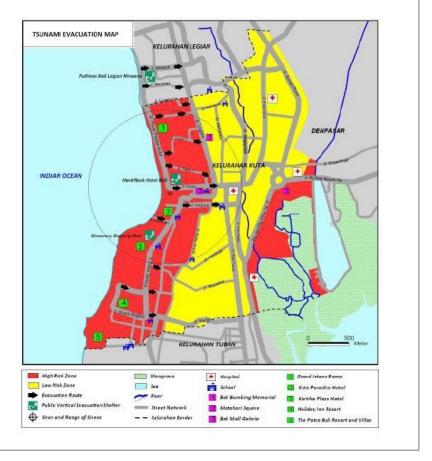


Commission

3. Local Evacuation Plan and Maps

- Evacuation strategy and zones concept
- Evacuation trigger (what and who triggers)
- Public procedures
- Vulnerability profile (demographic and geographic realities inside the evacuation zones, critical infrastructure)





Step 2 – Develop Response Plan



Establish the writing team

 The local DMO should take the lead but will require contributions from key stakeholders including Emergency Services, relevant government agencies, critical infrastructure, selected NGOs and members of civil society

Format and design

- A TERP is effective when emergency managers understand it and are easily able to locate information.
- A template for a TERP is provided in MG82

Step 2 – Develop Response Plan



Format and Design of a TERP

Organisation

Should be structured so that it is easy for users to find information. Separate sub-divisions useful and allow revisions of particular sections without requirement to re-publish entire plan

Progression

Should have logical sequence and avoid unnecessary duplication

Consistency

Terms and concepts used consistently between different sections

Adaptability

 Emergency managers should be able to adapt as event evolves and TERP should facilitate this

Compatibility

 TERP should align with other plans so that it will not hinder coordination among different stakeholders

Step 2 – Develop Response Plan



TERP should incorporate public warning arrangements and procedures that apply. Emergency management agency should evaluatets unami information received from NTWC and decide on appropriate actions. Significant challenge associated with tsunami warnings is decision-making about evacuations

How is NTWC warning received by the local emergency management agency (LDMO)?

Who evaluates NTWC warning information and takes decision on appropriate action? Who decides on evacuation?

Who will process and disseminate official warnings to the local communities?

Warning templates need to be developed to allow for quick dissemination

Who will receive warning messages from the local LDMO?

What kind of communications systems area already in place and will be used?

Who can hear or read the alert?

How are people who cannot hear or read the alert notified?

Step 3 Develop SOPs



- A SOP is a written document that describes the actions to be taken in a system or process.
- A SOP describes each individual activity in a sequence of activities, documenting who does what, when, where, and how for each activity.

Source: IOC Manuals and Guides, 76

"A description and procedure on agreed steps by institutions/agencies/groups/teams used in coordinating who, what, when, where and how for tsunami early warning and response"*

- All warning and response systems require SOPs. In case of tsunamis rapid evaluation, warning, and response is essential to save lives.
- SOPs are "living documents" and should be developed, practiced and modified as necessary

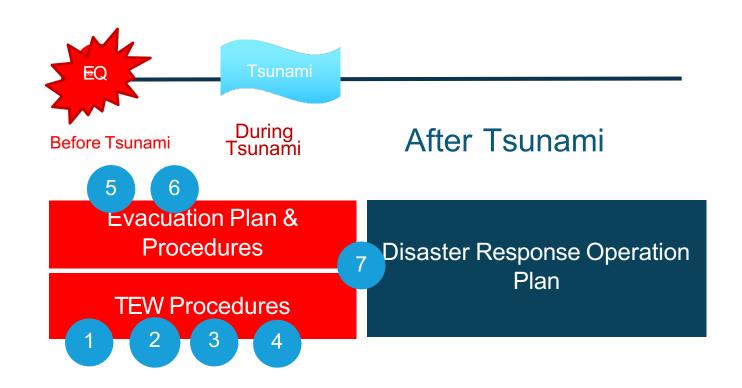
^{*}From Indonesian Local SOP Workshops: Capacity Building for Development of Local SOPs for Tsunami Early Warning and Response. 2006-2007

Step 3 – Develop SOPs



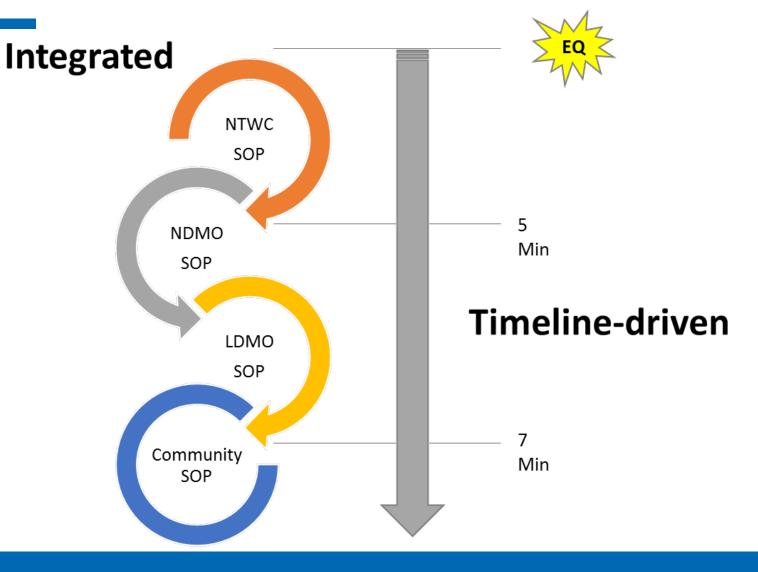
At local level, SOPs for

- 1. Receipt of warnings and cancellation messages from NTWC
- 2. Evacuation decision making
- 3. Public alerting
- 4. Media arrangements
- 5. Support and manage evacuations
- 6. Traffic management
- 7. All clear and safe return



Step 3 – Develop SOPs









Response Indicators –

[RESP 2]: Capacity (National, Local, Community)



RESP-2:

The capacity to manage emergency response operations during a tsunami is in place

Introduction

Unesco

In addition to having an **Emergency Operations** Plan, communities should have means to ensure that community officials can execute tsunami warning functions (public notifications) and response functions based on predetermined SOPs related to tsunami warning information and/or tsunami incidents. May involve use of Emergency Operations Centre (EOC).

Emergency Operations Centre, Kos, Greece

St. Kitts Emergency
Operations Center

Intergovernmental Oceanographic Commission



National EOC, Oficina
Nacional de Emergencia del
Ministerio del Interior
(ONEMI), Chile
(Courtesy of ITIC)



Capacities needed to manage emergency response operations during a tsunami



- 1. People who will carry out emergency response operation
 - SOPs
 - Knowledge
 - Skill
- 2. Facilities and Infrastructure to implement emergency response operations i.e. EOC
 - Tools
 - Equipment
 - Logistics

Arrangements needed to manage emergency response operations during a tsunami



- √ The EOC roles that must be fulfilled are:
 - Control: a local controller should be in charge and coordinates response activities
 - Operations: relevant agencies and organisations should be activated and coordinated
 - Planning and Intelligence: to conduct threat analysis and to identify gaps and shortfalls
 - Finance and Administration: to keep track of costs and ensure continuity of operations

Step 4 – Training/Awareness



Local or traditional knowledge

 Powerful tool to support scientific knowledge in community preparedness, but will not be enough to ensure an effective response

Community needs

 Awareness activities and material should be tailored to country or area- specific community needs. Geography, demography, language, culture, religion will influence the awareness approach

Coordination and collaboration

Essential that all stakeholders work together

Public policy

 Formal tsunami education and awareness programme able to sustain itself over political cycles can be highly effective

Multi-faceted approach

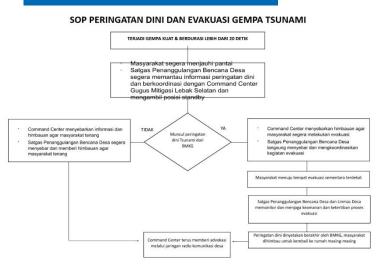
 Training/Awareness programme should use a variety of formal and informal education and awareness-building and preparedness activities such as exercises and drills

Example Capacity activities



Oceanographic

Commission







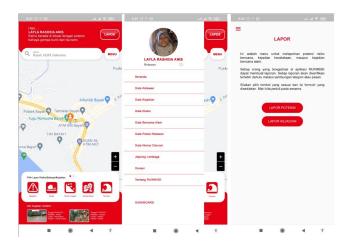


Continuous capacity building, training, and exercises









Example Capacity activities



Emergency Operation Team 24/7







Response Indicators –

[RESP 3] & [RESP 4]:
Receiving & Disseminating
Warnings



RESP-3:

Redundant and reliable means to timely receive 24-hour official tsunami alerts are in place.

RESP-4:

Redundant and reliable means to timely disseminate 24-hour official tsunami alerts to the public are in place.

Arrangements needed to receive & disseminate warnings



Communities should have means to ensure tsunami warnings can be received and disseminated by designated community officials. May include activation of Emergency Resp Centre (ERC)

- 1. Has 24 -hour warning reception and dissemination capability
- 2. Has process, ability and authority to activate the public alert system
- 3. Maintains ability to communicate within and across jurisdictions
- 4. Maintains communications links with NTWC and/or DMO
- 5. Has 24-hour capacity to activate ERC for tsunami incidents (if applicable)

Redundant and Reliable means to receive & disseminate...



(Over-and-above Natural Warnings!)

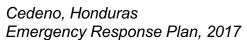
Multiple channels/tools, e.g:

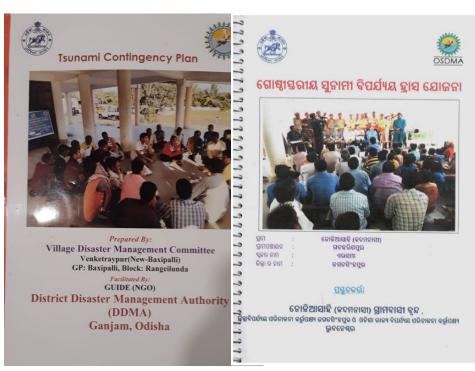
- 1. Public Alert Radio Systems / Radio Networks
- 2. Direct comms from NTWC/NDMO
- 3. Local flood warning systems
- 4. Local radio
- 5. Call-tree system / automatic dialling
- 6. Instant messaging via Internet: Facebook WhatsApp, etc
- 7. Third party providers (e.g. cell phone networks, Coast Guard)

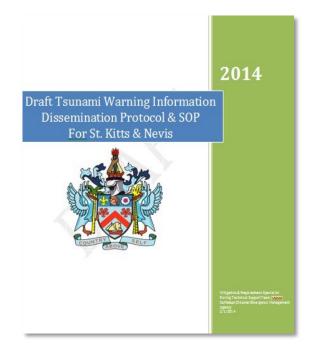
Examples -











Draft Tsunami Warning
Information Dissemination
Protocol and Standard
Operating Procedures (SOP)
for St. Kitts and Nevis which
satisfies RESP–1





THANK YOU

For more information:

web: tsunamiready.org

e-mail: itic@unesco.org

David Coetzee: dzcoetzee@gmail.com





